I Mina'Trentai Dos Na Liheslaturan Guahan Bill Log Sheet

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES
(COR)-VETOED	Vicente (ben) C. Pangelinan	AN ACT TO AMEND § 4107, CHAPTER 4, TITLE 5 OF THE GUAM CODE ANNOTATED, TO AMEND SECTIONS 5 AND 6 OF PUBLIC LAW 30-37, TO AMEND SECTION 7 OF PUBLIC LAW 31-76 AND TO AMEND SECTION 1107(g), CHAPTER 1, TITLE 11 OF THE GUAM CODE ANNOTATED, RELATIVE TO ENHANCING I MAGA'LÅHEN GUÅHAN'S COMPREHENSIVE PROGRAM AND FINANCIAL PLAN THROUGH IDENTIFYING THE GUAM DEPARTMENT OF EDUCATION, THE UNIVERSITY OF GUAM, AND THE GUAM COMMUNITY COLLEGE APPROPRIATIONS AND TO INCREASE TRANSPARENCY,ACCOUNTABILITY, AND PLANNING IN THE BUDGET REPORTING OF TAX CREDITS.	1/9/14 4:20 p.m.	01/10/14	Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation, and Land	01/17/14 9 a.m.	1/27/145:30 p.m.	Fiscal Note Requested 01/13/14
Ö	DATE PASSED	TITLE	TRANS	MITTED	DUE DATE	DATE SIGNED BY I MAGA'LAHEN GUAHAN	PUBLIC LAW NO.	NOTES
257-32 (C	2/3/2014	AN ACT TO AMEND § 4107 OF CHAPTER 4, TITLE 5, GUAM CODE ANNOTATED; TO AMEND SECTIONS 5 AND 6 OF PUBLIC LAW 30-37; TO AMEND SECTION 7 OF PUBLIC LAW 31-76; AND TO AMEND § 1107(g) OF CHAPTER 1, TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO ENHANCING I MAGA'LAHEN GUÅHAN'S COMPREHENSIVE PROGRAM AND FINANCIAL PLAN THROUGH IDENTIFYING THE GUAM DEPARTMENT OF EDUCATION APPROPRIATIONS, AND TO INCREASE TRANSPARENCY, ACCOUNTABILITY, AND PLANNING IN THE BUDGET REPORTING OF TAX CREDITS.	2/4/14	12:28 p.m.	2/15/14			Vetoed 2/13/14

EDDIE BAZA CALVO Governor



RAY TENORIO Lieutenant Governor

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4:56

Office of the Governor of Guam

February 13, 2014

Honorable Judith T. Won Pat, Ed.D. Speaker *I Mina'trentai Dos Na Liheslaturan Guåhan* 155 Hesler Street Hagåtña, Guam 96910

32-14-1280 re of the Speeker Mar no IVAR. **Cossenad** b

Dear Madam Speaker,

Attached is Bill No. 257-32 (COR), An act to amend § 4107 of Chapter 4, Title 5, Guam Code Annotated; to amend Sections 5 and 6 of Public Law 30-37; to amend Section 7 of Public Law 31-76; and to amend § 1107(g) of Chapter 1, Title 11, Guam Code Annotated, relative to enhancing I Maga' Lahen Guahan's comprehensive program and financial plan through identifying the Guam Department of Educational Appropriations, and to increase transparency, accountability, and planning in the budget reporting of tax credits, which I have vetoed.

Semi-autonomous and autonomous agencies such as the Universisty of Guam, the Department of Education, the Guam Community College, and the Guam Commission for Educator Certification are excempt from submitting their annual operating budgets to the Bureau of Budget and Management Research (BBMR) because their very structure and function demands a certain independence from the budgetary framework of the Executive Branch. Removing this independence defeats the independence granted to these agencies, and may even threaten certain types of grant funding.

Further, to the extent that Bill 257-32 amends P.L. 30-37 to require the Governor to specify in the annual Executive Budget the dollar amount of tax credits applicable for the Liyan Facilities, the bill is redundant because Public Law 30-37:5 already requires that a report be made detailing the impact of tax credits on the collection of Business Privilege Tax.

Senseramente,

EDDIE BAZA CALVO

Ricardo J. Bordallo Governor's Complex • Adelup, Guam 96910 Tel: (671) 472-8931 • Fax: (671) 477-4826 • www.governor.guam.gov • calendar.guam.gov Eddie Baza Calvo

I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2014 (SECOND) Regular Session

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CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Bill No. 257-32 (COR), "AN ACT TO AMEND § 4107 OF CHAPTER 4, TITLE 5, GUAM CODE ANNOTATED; TO AMEND SECTIONS 5 AND 6 OF PUBLIC LAW 30-37; TO AMEND SECTION 7 OF PUBLIC LAW 31-76; AND TO AMEND § 1107(g) OF CHAPTER 1, TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO ENHANCING I MAGA'LAHEN GUÅHAN'S COMPREHENSIVE PROGRAM AND FINANCIAL PLAN THROUGH IDENTIFYING THE GUAM DEPARTMENT OF EDUCATION APPROPRIATIONS, AND TO INCREASE TRANSPARENCY, ACCOUNTABILITY, AND PLANNING IN THE BUDGET REPORTING OF TAX CREDITS," was on the 3rd day of February, 2014, duly and regularly passed.

Judith T. Won Pat, Ed.D. Speaker

Attested:

(MM) / (LISPIGO Rory J. Respicio

Acting Legislative Secretary

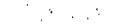
This Act was received by *I Maga'lahen Guåhan* this $\underline{A^{12}}_{o'clock}$ day of \underline{Fe}_{J} , 2014, at

EDWARD J.B. CALVO I Maga'lahen Guåhan FEB 1 0 2014

Date: _

Public Law No.

Assistant Staff Officer Maga'lahi's Office



I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2014 (SECOND) Regular Session

Bill No. 257-32 (COR)

As amended on the Floor.

Introduced by:

Vicente (ben) C. Pangelinan T. C. Ada V. Anthony Ada FRANK B. AGUON, JR. B. J.F. Cruz Chris M. Dueñas Michael T. Limtiaco Brant T. McCreadie Tommy Morrison T. R. Muña Barnes R. J. Respicio Dennis G. Rodriguez, Jr. Michael F. Q. San Nicolas Aline A. Yamashita, Ph.D. Judith T. Won Pat, Ed.D.

AN ACT TO AMEND § 4107 OF CHAPTER 4, TITLE 5, **GUAM CODE ANNOTATED: TO AMEND SECTIONS 5** AND 6 OF PUBLIC LAW 30-37; TO AMEND SECTION 7 OF PUBLIC LAW 31-76; AND TO AMEND § 1107(g) OF CHAPTER 1, TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO ENHANCING Ι MAGA'LAHEN GUÅHAN'S COMPREHENSIVE PROGRAM AND FINANCIAL PLAN THROUGH IDENTIFYING THE DEPARTMENT OF **EDUCATION** GUAM TO APPROPRIATIONS. AND **INCREASE** ACCOUNTABILITY, TRANSPARENCY, AND PLANNING IN THE BUDGET REPORTING OF TAX CREDITS.

1 **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds 3 that it is imperative that *I Maga'lahen Guåhan's* comprehensive program and

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financial plan, also known as the Executive Budget Request or "budget document," include details of *I Maga'lahen Guåhan's* proposed appropriation levels of the education agencies of the government of Guam. Such knowledge of *I Maga'lahen Guåhan's* level of funding to the education agencies of the government of Guam is paramount to the ability for the public and *I Liheslaturan Guåhan* to ascertain *I Maga'lahen Guåhan's* intent to prioritize the education agencies of the government of Guam.

8 I Liheslaturan Guåhan further finds that the FY 2014 Executive Budget Request did not delineate the specific appropriation amounts to the Guam 9 Department of Education (GDOE) and that such omission of the detailed amounts 10 that I Maga'lahen Guåhan intended on providing these education agencies hampers 11 I Liheslatura's ability to properly plan and prepare the General Appropriations Act 12 of each fiscal year. Collectively, the appropriations to these education agencies 13 represent a significant percentage of the entire government of Guam funds 14 15 available to appropriate, and it is not prudent to leave I Liheslaturan Guåhan to read I Maga'lahen Guåhan's mind to determine his priorities. 16

I Liheslaturan Guåhan further finds that the authorization and awarding of
tax credits diminishes *I Liheslatura's* ability to most accurately estimate revenues
every fiscal year, which hampers the ability to prioritize funding for the education
agencies, and other departments and agencies of the government of Guam.

Therefore, *I Liheslaturan Guåhan* intends on enhancing the requirements of *I Maga'lahen Guåhan* in producing and transmitting his Executive Budget Request to *I Liheslatura* by mandating the delineation of the appropriation amounts to the GDOE and the identification of tax credits, from Fiscal Years 2015 and so forth.

25 Section 2. § 4107, Chapter 4, Title 5, Guam Code Annotated, is hereby
26 amended to read:

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"§ 4107. I Maga'lahi's (the Governor's) Recommendation.

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(a) *I Maga'lahi* (the Governor) *shall* formulate the program and financial plan to be recommended to *I Liheslatura* (the Legislature) after considering the government of Guam agency proposed program and financial plans, and other programs and alternatives that he deems appropriate. The plan *shall* include his recommended goals and policies, recommended plans to implement the goals and policies, recommended budget for the succeeding fiscal year and recommended revenue measures to support the budget.

9 (b)I Maga'lahi shall present the proposed comprehensive 10 program and financial plan in a message to I Liheslatura not later 11 than January 31 prior to each fiscal year. If I Maga'lahi is in the first 12 year of his first term or an additional non-consecutive term, then the 13 message shall be presented not later than April 8 of that same year. 14 The message shall be accompanied by a budget document which shall contain I Maga'lahi's recommended goals, plans and appropriations. 15 16 The budget document shall be furnished to each Member of I Liheslatura, and each department or agency of the government. The 17 18 budget document *shall* contain the following information:

(1) The coordinated program goals and objectives that I
 Maga'lahi recommends to guide the decisions on the proposed
 program plans and budget appropriations;

(2) The program and budget recommendations of *I Maga'lahi* for the succeeding fiscal year, which *shall* delineate the
program and budget recommendations of *I Maga'lahi* for the Guam
Department of Education among the other line and semi-autonomous
agencies of the government of Guam;

1 (3) A summary of the government of Guam's receipts in the 2 last fiscal year, a revised estimate for the current fiscal year, and an 3 estimate for the succeeding year;

- 4 (4) A summary of expenditures during the last fiscal year,
 5 those estimated for the current fiscal year and those recommended by
 6 *I Maga 'lahi* for the succeeding fiscal year;
 - (5) Drafts of appropriation bills and revenue measures; and

8 (6) Any additional information which will facilitate
9 understanding of *I Maga'lahi's* proposed program and financial plan
10 by *I Liheslatura* and the public.

(c) After delivery of *I Maga'lahi's* message, the bills incorporating
his recommendations may be introduced in *I Liheslatura* in accordance with
the provisions of its Standing Rules.

- 14 (d) Revised Revenue Estimate. By July 15 of every calendar year, I
 15 Maga'lahen Guåhan shall provide to the Speaker of I Liheslaruran Guahan
 16 a revised revenue estimate for the subsequent fiscal year that will
 17 incorporate revenue data for the first six months of the current fiscal year.
- 18 Section 3. Section 7 of Public Law 31-76 is hereby *amended* to read as19 follows:

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"Section 7. Section 4 of Public Law 30-37 is hereby repealed."

Section 4. Section 6 of Public Law 30-37 is hereby *amended* to read:

22 "Section 6. Inclusion in *I Maga'lahi's* Annual Budget Request. *I* 23 *Maga'lahen Guåhan shall*, in each fiscal year's budget submission to *I* 24 *Liheslatura*, account for the annual amount of tax credits, rebates, and
 25 offsets used for the purposes stated in this Act. *I Maga'lahen Guåhan shall* 26 *not* exceed the annual amount of tax credits, rebates, and offsets used for the

purposes stated in this Act, identified and authorized in each fiscal year's
 General Appropriations Act."

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Section 5. Section 5 of Public Law 30-37 is hereby *amended* to read:

4 "Section 5. Report. The Guam Economic Development Authority 5 (GEDA) shall submit quarterly reports to I Maga'lahen Guåhan, I 6 Liheslaturan Guåhan and the Office of Public Accountability detailing the 7 impact of this Act on the business privilege taxes, and a quarterly written report to include a list of lessor(s) utilizing, transferring, or assigning tax 8 9 credits, by the amount of tax credits utilized, transferred, or assigned by the 10 lessor(s), by the month the tax credit was utilized, transferred, or assigned by the lessor(s), by the lessor(s) business license number(s) and company 11 12 name(s), and if tax credits were transferred and/or assigned by the lessor(s). 13 by tax credit recipient or recipients' business license number(s) and company name(s), until the amount of the tax credit is fully exhausted. Both 14 15 quarterly reports shall be due no later than fifteen (15) days after the end of 16 each fiscal year quarter."

Section 6. § 1107(g), Chapter 1 of Title 11, Guam Code Annotated, is
hereby *amended* to read:

"(g) Shall submit an annual report by July 15th of each year detailing
all transactional information and amounts of any tax credits, rebates,
abatements and offsets used from July 1 of each preceding year through June
30 of the following year to the Office of Finance and Budget, the Speaker of *I Liheslaturan Guåhan* and *I Maga'lahen Guåhan*. Such annual report shall
detail the following:

(1) For tax credits, a list of tax credit recipients' company
name and business license number by the dollar amount of tax credits
requested, by the dollar amount of tax credits claimed and authorized

1 by the Department of Revenue and Taxation, by date of the letter 2 requesting the tax credit, by the date such letter was received by the Guam Economic Development Authority, by the date such letter was 3 4 received by the Department of Revenue and Taxation, by the month 5 the tax credit was claimed, and by the public law and/or section in the 6 Guam Code Annotated from which the Department of Revenue and Taxation authorized such tax credit(s). The Department of Revenue 7 and Taxation *shall* identify all tax credits transferred or assigned that 8 9 were authorized pursuant to Public Law 30-37, as amended, in such 10 annual report, by business license number, company name, and the 11 business license and company name from which tax credits were 12 transferred or assigned; and

13 (2) For rebates, abatements, and offsets, a list of tax credit
14 recipients' company name and business license number by the dollar
15 amount of tax rebates, abatements, and offsets authorized by the
16 Department of Revenue and Taxation, and by the public law and/or
17 section in the Guam Code Annotated from which the Department of
18 Revenue and Taxation authorized such tax rebates, abatements, and
19 offsets."

20 Section 7. Public Law 30-37 Tax Credit Reporting Requirements. The 21 Administrator of the GEDA *shall* submit a written report pursuant to the detailed 22 reporting requirements in Section 5 of Public Law 30-37 for the following periods:

(a) June 30, 2009 through September 30, 2010;

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- 24 (b) October 1, 2010 through September 30, 2011;
 - (c) October 1, 2011 through September 30, 2012;
 - (d) October 1, 2012 through September 30, 2013;
- 27 (e) October 1, 2013 through September 30, 2013; and

1 (f) October 1, 2013 through December 31, 2013. 2 The written report required by this Section shall be submitted to the Speaker 3 of I Liheslaturan Guåhan no later than thirty (30) days after the enactment of this 4 Act. 5 Annual Tax Credit Report. The Director of the Department Section 8. 6 of Revenue and Taxation shall submit an annual tax credit report pursuant to the detailed reporting requirements in § 1107(g) (1) and (2) of Chapter 1, Title 11 of 7 the Guam Code Annotated, for the following periods: 8 9 July 1, 2009 through June 30, 2010; (a) 10 July 1, 2010 through June 30, 2011; (b) 11 July 1, 2011 through June 30, 2012; (c)July 1, 2012 through June 30, 2013; and 12 (d)13 (e) July 1, 2013 through December 31, 2013. 14 The annual tax credit report required by this Section *shall* be submitted to 15 the Speaker of I Liheslaturan Guåhan no later than thirty (30) days after the 16 enactment of this Act. Effective Date. This Act shall be effective upon enactment. 17 Section 9. 18 Section 10. Severability. If any provision of this Act or its application to any person or circumstance is held invalid, the invalidity shall not affect other 19 20 provisions or applications of this Act which can be given effect without the invalid 21 provision or application and to this end the provisions of this Act is severable.

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I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN THIRTY-SECOND GUAM LEGISLATURE 155 Hesler Place, Hagåtña, Guam 96910

February 3, 2014

The Honorable Edward J.B. Calvo I Maga'lahen Guåhan Ufisinan I Maga'lahi Hagåtña, Guam 96910

12:12 John K

Dear Maga'lahi Calvo:

Transmitted herewith are Bill Nos. 228-32(COR), 234-32(COR), 241-32(COR), 257-32(COR) and 258-32(COR) which were passed by *I Mina'Trentai Dos Na Liheslaturan Guåhan* on February 3, 2014.

Sincerely,

Rory J. Respicio

Rory J. Respicio Acting Legislative Secretary

Enclosure (5)

I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2014 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Bill No. 257-32 (COR), "AN ACT TO AMEND § 4107 OF CHAPTER 4, TITLE 5, GUAM CODE ANNOTATED; TO AMEND SECTIONS 5 AND 6 OF PUBLIC LAW 30-37; TO AMEND SECTION 7 OF PUBLIC LAW 31-76; AND TO AMEND § 1107(g) OF CHAPTER 1, TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO ENHANCING I MAGA'LAHEN GUÅHAN'S COMPREHENSIVE PROGRAM AND FINANCIAL PLAN THROUGH IDENTIFYING THE GUAM DEPARTMENT OF EDUCATION APPROPRIATIONS, AND TO INCREASE TRANSPARENCY, ACCOUNTABILITY, AND PLANNING IN THE BUDGET REPORTING OF TAX CREDITS," was on the 3rd day of February, 2014, duly and regularly passed.

Judith T. Won Pat, Ed.D. Speaker

Attested:

Rory J. Respicio Acting Legislative Secretary

This Act was received by *I Maga 'lahen Guåhan* this $\underline{\mathcal{M}}^{\perp}$ day of $\underline{\text{Feb}}$, 2014, at $\underline{\mathcal{W}}^{\perp}$ o'clock $\underline{\mathcal{P}}^{\perp}$.M.

Assistant Staff Officer Maga'lahi's Office

APPROVED:

EDWARD J.B. CALVO I Maga 'lahen Guåhan

Date: _____

Public Law No. _____

I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2014 (SECOND) Regular Session

Bill No. 257-32 (COR)

As amended on the Floor.

Introduced by:

Vicente (ben) C. Pangelinan T. C. Ada V. Anthony Ada FRANK B. AGUON, JR. B. J.F. Cruz Chris M. Dueñas Michael T. Limtiaco Brant T. McCreadie Tommy Morrison T. R. Muña Barnes R. J. Respicio Dennis G. Rodriguez, Jr. Michael F. Q. San Nicolas Aline A. Yamashita, Ph.D. Judith T. Won Pat, Ed.D.

AN ACT TO AMEND § 4107 OF CHAPTER 4, TITLE 5, **GUAM CODE ANNOTATED; TO AMEND SECTIONS 5** AND 6 OF PUBLIC LAW 30-37; TO AMEND SECTION 7 OF PUBLIC LAW 31-76; AND TO AMEND § 1107(g) OF CHAPTER 1, TITLE 11, GUAM CODE ANNOTATED. RELATIVE TO ENHANCING Ι MAGA'LAHEN GUÅHAN'S COMPREHENSIVE PROGRAM AND FINANCIAL PLAN THROUGH IDENTIFYING THE DEPARTMENT OF **EDUCATION** GUAM TO **INCREASE APPROPRIATIONS**, AND ACCOUNTABILITY, AND TRANSPARENCY. PLANNING IN THE BUDGET REPORTING OF TAX **CREDITS.**

BE IT ENACTED BY THE PEOPLE OF GUAM:

2 Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds

3 that it is imperative that I Maga'lahen Guåhan's comprehensive program and

financial plan, also known as the Executive Budget Request or "budget document,"
include details of *I Maga'lahen Guåhan's* proposed appropriation levels of the
education agencies of the government of Guam. Such knowledge of *I Maga'lahen Guåhan's* level of funding to the education agencies of the government of Guam is
paramount to the ability for the public and *I Liheslaturan Guåhan* to ascertain *I Maga'lahen Guåhan's* intent to prioritize the education agencies of the government

8 I Liheslaturan Guåhan further finds that the FY 2014 Executive Budget 9 Request *did not* delineate the specific appropriation amounts to the Guam Department of Education (GDOE) and that such omission of the detailed amounts 10 11 that *I Maga'lahen Guåhan* intended on providing these education agencies hampers 12 *I Liheslatura's* ability to properly plan and prepare the *General Appropriations Act* 13 of each fiscal year. Collectively, the appropriations to these education agencies 14 represent a significant percentage of the entire government of Guam funds 15 available to appropriate, and it is not prudent to leave I Liheslaturan Guåhan to read I Maga'lahen Guåhan's mind to determine his priorities. 16

I Liheslaturan Guåhan further finds that the authorization and awarding of
tax credits diminishes *I Liheslatura's* ability to most accurately estimate revenues
every fiscal year, which hampers the ability to prioritize funding for the education
agencies, and other departments and agencies of the government of Guam.

Therefore, *I Liheslaturan Guåhan* intends on enhancing the requirements of *I Maga'lahen Guåhan* in producing and transmitting his Executive Budget Request to *I Liheslatura* by mandating the delineation of the appropriation amounts to the GDOE and the identification of tax credits, from Fiscal Years 2015 and so forth.

25 Section 2. § 4107, Chapter 4, Title 5, Guam Code Annotated, is hereby
26 amended to read:

27

"§ 4107. I Maga'lahi's (the Governor's) Recommendation.

(a) *I Maga'lahi* (the Governor) *shall* formulate the program and financial plan to be recommended to *I Liheslatura* (the Legislature) after considering the government of Guam agency proposed program and financial plans, and other programs and alternatives that he deems appropriate. The plan *shall* include his recommended goals and policies, recommended plans to implement the goals and policies, recommended budget for the succeeding fiscal year and recommended revenue measures to support the budget.

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9 (b) I Maga'lahi shall present the proposed comprehensive 10 program and financial plan in a message to I Liheslatura not later than January 31 prior to each fiscal year. If I Maga'lahi is in the first 11 12 year of his first term or an additional non-consecutive term, then the 13 message *shall* be presented *not later than* April 8 of that same year. 14 The message *shall* be accompanied by a budget document which *shall* 15 contain I Maga'lahi's recommended goals, plans and appropriations. 16 The budget document *shall* be furnished to each Member of ILiheslatura, and each department or agency of the government. The 17 18 budget document *shall* contain the following information:

(1) The coordinated program goals and objectives that I
 Maga'lahi recommends to guide the decisions on the proposed
 program plans and budget appropriations;

(2) The program and budget recommendations of *I Maga'lahi* for the succeeding fiscal year, which *shall* delineate the
program and budget recommendations of *I Maga'lahi* for the Guam
Department of Education among the other line and semi-autonomous
agencies of the government of Guam;

- (3) A summary of the government of Guam's receipts in the
 last fiscal year, a revised estimate for the current fiscal year, and an
 estimate for the succeeding year;
- 4 (4) A summary of expenditures during the last fiscal year,
 5 those estimated for the current fiscal year and those recommended by
 6 *I Maga'lahi* for the succeeding fiscal year;
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(5) Drafts of appropriation bills and revenue measures; and

8 (6) Any additional information which will facilitate
9 understanding of *I Maga'lahi's* proposed program and financial plan
10 by *I Liheslatura* and the public.

11 (c) After delivery of *I Maga'lahi's* message, the bills incorporating
his recommendations may be introduced in *I Liheslatura* in accordance with
the provisions of its Standing Rules.

- (d) Revised Revenue Estimate. By July 15 of every calendar year, I *Maga'lahen Guåhan shall* provide to the Speaker of *I Liheslaruran Guahan*a revised revenue estimate for the subsequent fiscal year that will
 incorporate revenue data for the first six months of the current fiscal year.
- 18 Section 3. Section 7 of Public Law 31-76 is hereby *amended* to read as19 follows:
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"Section 7. Section 4 of Public Law 30-37 is hereby repealed."

Section 4. Section 6 of Public Law 30-37 is hereby *amended* to read:

22 "Section 6. Inclusion in *I Maga'lahi's* Annual Budget Request. *I* 23 *Maga'lahen Guåhan shall*, in each fiscal year's budget submission to *I* 24 *Liheslatura*, account for the annual amount of tax credits, rebates, and
 25 offsets used for the purposes stated in this Act. *I Maga'lahen Guåhan shall* 26 *not* exceed the annual amount of tax credits, rebates, and offsets used for the

purposes stated in this Act, identified and authorized in each fiscal year's *General Appropriations Act*."

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Section 5. Section 5 of Public Law 30-37 is hereby *amended* to read:

4 "Section 5. Report. The Guam Economic Development Authority 5 (GEDA) shall submit quarterly reports to I Maga'lahen Guåhan, I 6 *Liheslaturan Guåhan* and the Office of Public Accountability detailing the impact of this Act on the business privilege taxes, and a quarterly written 7 8 report to include a list of lessor(s) utilizing, transferring, or assigning tax 9 credits, by the amount of tax credits utilized, transferred, or assigned by the lessor(s), by the month the tax credit was utilized, transferred, or assigned by 10 11 the lessor(s), by the lessor(s) business license number(s) and company 12 name(s), and if tax credits were transferred and/or assigned by the lessor(s), 13 by tax credit recipient or recipients' business license number(s) and 14 company name(s), until the amount of the tax credit is fully exhausted. Both quarterly reports shall be due no later than fifteen (15) days after the end of 15 16 each fiscal year quarter."

Section 6. § 1107(g), Chapter 1 of Title 11, Guam Code Annotated, is
hereby *amended* to read:

"(g) Shall submit an annual report by July 15th of each year detailing
all transactional information and amounts of any tax credits, rebates,
abatements and offsets used from July 1 of each preceding year through June
30 of the following year to the Office of Finance and Budget, the Speaker of *I Liheslaturan Guåhan* and *I Maga'lahen Guåhan*. Such annual report shall
detail the following:

(1) For tax credits, a list of tax credit recipients' company
name and business license number by the dollar amount of tax credits
requested, by the dollar amount of tax credits claimed and authorized

1 by the Department of Revenue and Taxation, by date of the letter requesting the tax credit, by the date such letter was received by the 2 Guam Economic Development Authority, by the date such letter was 3 received by the Department of Revenue and Taxation, by the month 4 the tax credit was claimed, and by the public law and/or section in the 5 Guam Code Annotated from which the Department of Revenue and 6 7 Taxation authorized such tax credit(s). The Department of Revenue 8 and Taxation *shall* identify all tax credits transferred or assigned that were authorized pursuant to Public Law 30-37, as amended, in such 9 annual report, by business license number, company name, and the 10 business license and company name from which tax credits were 11 12 transferred or assigned; and

13 (2) For rebates, abatements, and offsets, a list of tax credit
14 recipients' company name and business license number by the dollar
15 amount of tax rebates, abatements, and offsets authorized by the
16 Department of Revenue and Taxation, and by the public law and/or
17 section in the Guam Code Annotated from which the Department of
18 Revenue and Taxation authorized such tax rebates, abatements, and
19 offsets."

20 Section 7. Public Law 30-37 Tax Credit Reporting Requirements. The 21 Administrator of the GEDA *shall* submit a written report pursuant to the detailed 22 reporting requirements in Section 5 of Public Law 30-37 for the following periods:

- 23
- (a) June 30, 2009 through September 30, 2010;
- 24 (b) October 1, 2010 through September 30, 2011;
- 25 (c) October 1, 2011 through September 30, 2012;
- 26 (d) October 1, 2012 through September 30, 2013;
- (e) October 1, 2013 through September 30, 2013; and

1	(f) October 1, 2013 through December 31, 2013.				
2	The written report required by this Section shall be submitted to the Speaker				
3	of I Liheslaturan Guåhan no later than thirty (30) days after the enactment of this				
4	Act.				
5	Section 8. Annual Tax Credit Report. The Director of the Department				
6	of Revenue and Taxation shall submit an annual tax credit report pursuant to the				
7	detailed reporting requirements in § 1107(g) (1) and (2) of Chapter 1, Title 11 of				
8	the Guam Code Annotated, for the following periods:				
9	(a) July 1, 2009 through June 30, 2010;				
10	(b) July 1, 2010 through June 30, 2011;				
11	(c) July 1, 2011 through June 30, 2012;				
12	(d) July 1, 2012 through June 30, 2013; and				
13	(e) July 1, 2013 through December 31, 2013.				
14	The annual tax credit report required by this Section shall be submitted to				
15	the Speaker of I Liheslaturan Guåhan no later than thirty (30) days after the				
16	enactment of this Act.				
17	Section 9. Effective Date. This Act shall be effective upon enactment.				
18	Section 10. Severability. If any provision of this Act or its application to				
19	any person or circumstance is held invalid, the invalidity shall not affect other				
20	provisions or applications of this Act which can be given effect without the invalid				
21	provision or application and to this end the provisions of this Act is severable.				

LEGISLATIVE SESSION I MINA'TRENTAI DOS NA LIHESLATURAN 2014 (SECOND) Regular Session Voting Sheet

Bill No. 257-32 (COR)

As amended on the Floor

Speaker Antonio R. Unipingco Legislative Session Hall February 3, 2014

NAME	Yea	Nay	Not Voting/ Abstained	Out During Roll Call	Absent
Senator Thomas "Tom" C. ADA					
Senator V. Anthony "Tony" ADA					
Senator Frank Blas AGUON Jr.					
Vice-Speaker Benjamin J.F. CRUZ					
Senator Christopher M. DUENAS					
Senator Michael LIMTIACO		V			
Senator Brant McCREADIE					\rightarrow F _X .
Senator Thomas "Tommy" MORRISON					
Senator Tina Rose MUÑA BARNES					VEX.
Senator Vicente (ben) Cabrera PANGELINAN					
Senator Rory J. RESPICIO					
Senator Dennis G. RODRIGUEZ, Jr.					
Senator Michael F. Q.SAN NICOLAS					
Speaker Judith T. WON PAT, Ed.D.					
Senator Aline A. YAMASHITA, Ph.D.		$\overline{\mathbf{v}}$			
TOTAL	8	5			2 F.Y.
-	Yea	Nay	Not Voting/ Abstained	0	Absent
CERTIFIED TRUE AND CORRECT: Clerk of the Legislature	-	I = Pass			



COMMITTEE ON RULES

I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature 155 Hesler Place, Hagåtña, Guam 96910 • *www.guamlegislature.com* E-mail: *roryforguam@gmail.com* • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio Chairperson Majority Leader

January 13, 2014

Senator Thomas C. Ada Vice Chairperson Assistant Majority Leader

Senator Vicente (Ben) C. Pangelinan Member

Speaker Judith T.P. Won Pat, Ed.D. Member

Senator Dennis G. Rodriguez, Jr. Member

> Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

> Senator V. Anthony Ada Member MINORITY LEADER

Senator Aline Yamashita Member <u>VIA E-MAIL</u> john.rios@bbmr.guam.gov

John A. Rios Director Bureau of Budget & Management Research P.O. Box 2950 Hagåtña, Guam 96910

RE: Request for Fiscal Notes- Bill Nos. 257-32 (COR) through 261-32(COR)

Hafa Adai Mr. Rios:

Transmitted herewith is a listing of *I Mina'trentai Dos na Liheslaturan Guåhan's* most recently introduced bills. Pursuant to 2 GCA §9103, I respectfully request the preparation of fiscal notes for the referenced bills.

Si Yu'os ma'åse' for your attention to this matter.

Very Truly Yours,

1 Comy J. Respicio

Senator Rory J. Respicio *Chairperson of the Committee on Rules*

Attachment (1)

Cc: Clerk of the Legislature

Bill Nos.	Sponsor	Title
257-32 (COR)	Vicente (ben) C. Pangelinan	AN ACT TO AMEND § 4107, CHAPTER 4, TITLE 5 OF THE GUAM CODE ANNOTATED, TO AMEND SECTIONS 5 AND 6 OF PUBLIC LAW 30-37, TO AMEND SECTION 7 OF PUBLIC LAW 31-76 AND TO AM END SECTION 1107(g), CHAPTER 1,TITLE 11 OF THE GUAM CODE ANN OTATED, RELATIVE TO ENHANCING I MAGA'LÅHEN GUÅHAN'S CO MPREHENSIVE PROGRAM AND FINANCIAL PLAN THROUGH IDENTIFYING THE GUAM DEPARTMENT OF EDUCATION, THE UNIVERSITY OF GUAM, AND THE GUAM COMMUNITY COLLEGE APP ROPRIATIONS AND TO INCREASE TRANSPARENCY, ACCOUNTABILITY, AND PLANNING IN THE BUDGET REPORTING OF TAX CREDITS.
258-32 (COR)	Vicente (ben) C. Pangelinan	AN ACT TO ADD A NEW SECTION 4122 TO CHAPTER 4 AND TO AMEND SECTIONS 22704(a) AND (c), CHAPTER 22 OF TITLE 5 OF THE GUAM CODE ANNOTATED AND TO ADD SECTION 3(d) TO PUBLIC LAW 30-37, RELATIVE TO REQUIRING LEGISLATIVE APPROPRIATION FOR THE GOVERNMENT OF GUAM PURCHASE, LEASE-TO-OWN, AND/OR LEASE-PURCHASE OF REAL PROPERTY AND FOR OTHER PURPOSES.
259-32 (COR)	Vicente (ben) C. Pangelinan	AN ACT TO AUTHORIZE I MAGA'LAHEN GUAHAN TO EXCHANGE ON A VALUE FOR VALUE BASIS PRIVATELY OWNED PROPERTY LOCATED IN THE MUNICIPALITY OF BARRIGADA UPON CERTIFICATION BY THE DEPARTMNT OF PUBLIC WORKS FOR USE OF A PONDING BASIN FOR FLOOD MITIGATION FOR GOVERNMENT OF GUAM OWNED PROPERTY LOCATED IN THE MUNICIPALITY OF DEDEDO.
260-32 (COR)	B. J.F. Cruz	AN ACT TO ADD A NEW SUBSECTION (f) TO § 13104 OF CHAPTER 13 OF TITLE 4 OF THE GUAM CODE ANNOTATED; RELATIVE TO REQUIRING A TAX CLEARANCE FROM THE DEPARTMENT OF REVENUE AND TAXATION WITHIN THE FINANCIAL DISCLOSURE OF ALL CANDIDATES FOR PUBLIC OFFICE AND ALL OFFICIALS APPOINTED BY I MAGA'LAHI WHOSE APPOINTMENT IS SUBJECT TO THE CONSENT OF I LIHESLATURAN GUÅHAN.
261-32 (COR)	B. J.F. Cruz	AN ACT TO ADD A NEW § 76405 TO ARTICLE 4 OF CHAPTER 76 OF TITLE 11 OF THE GUAM CODE ANNOTATED; RELATIVE TO REQUIRING A TAX CLEARANCE FOR PROFESSIONAL LICENCES.



COMMITTEE ON RULES I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature

155 Hesler Place, Hagåtña, Guam 96910 • www.guamlegislature.com E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio Chairperson Majority Leader

January 10, 2014

Senator Thomas C. Ada Vice Chairperson Assistant Majority Leader

Senator Vicente (Ben) C. Pangelinan Member

Speaker Judith T.P. Won Pat, Ed.D. Member

Senator Dennis G. Rodriguez, Jr. Member

> Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

> Senator V. Anthony Ada Member MINORITY LEADER

Senator Aline Yamashita Member <u>MEMORANDUM</u>

To: Rennae Meno Clerk of the Legislature

> **Attorney Therese M. Terlaje** *Legislative Legal Counsel*

 From:
 Senator Rory J. Respicio

 Chairperson of the Committee on Rules

Subject: Referral of Bill No. 257-32(COR)

As the Chairperson of the Committee on Rules, I am forwarding my referral of **Bill No. 257-32(COR).**

Please ensure that the subject bill is referred, in my name, to the respective committee, as shown on the attachment. I also request that the same be forwarded to all members of *I Mina'trentai Dos na Liheslaturan Guåhan*.

Should you have any questions, please feel free to contact our office at 472-7679.

Si Yu'os Ma'åse!

Attachment

I MINA' TRENTAI DOS NA LIHESLATURAN GUÅHAN 2014 (SECOND) REGULAR SESSION

Bill No. 257-32 (ODR)

Introduced by:

V.C. Pangelinan

70 11 JUN - 9 PH 4 20 FY

AN ACT TO AMEND § 4107, CHAPTER 4, TITLE 5 OF THE GUAM CODE ANNOTATED, TO AMEND SECTIONS 5 AND 6 OF PUBLIC LAW 30-37, TO AMEND SECTION 7 OF PUBLIC LAW 31-76 AND TO AMEND SECTION 1107(g), CHAPTER 1, TITLE 11 OF THE GUAM CODE ANNOTATED, RELATIVE TO ENHANCING I MAGA'LÅHEN GUÅHAN'S COMPREHENSIVE PROGRAM AND FINANCIAL PLAN THROUGH IDENTIFYING THE GUAM DEPARTMENT OF EDUCATION, THE UNIVERSITY OF GUAM, AND THE GUAM COMMUNITY COLLEGE APPROPRIATIONS AND TO INCREASE TRANSPARENCY, ACCOUNTABILITY, AND PLANNING IN THE BUDGET REPORTING OF TAX CREDITS.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan 1 finds that it is imperative that I Maga'lahen Guahan's comprehensive 2 program and financial plan, also known as the Executive Budget Request or 3 "budget document," include details of I Maga'lahen Guahan's proposed 4 appropriation levels of the education agencies of the government of Guam. 5 Such knowledge of I Maga'låhen Guåhan's level of funding to the 6 education agencies of the government of Guam is paramount to the ability 7 for the public and I Liheslaturan Guåhan to ascertain I Maga'låhen 8 9 Guåhan's intent to prioritize the education agencies of the government of 10 Guam.

I Liheslaturan Guåhan further finds that the FY 2014 Executive 1 2 Budget Request did not delineate the specific appropriation amounts to the Guam Department of Education (GDOE), the University of Guam (UOG), 3 and the Guam Community College (GCC) and that such omission of the 4 detailed amounts that I Maga'låhen Guåhan intended on providing these 5 education agencies hampers I Liheslatura's ability to properly plan and 6 prepare the General Appropriations Act of each fiscal year. Collectively, the 7 appropriations to these education agencies represent a significant percentage 8 9 of the entire government of Guam funds available to appropriate and it is not prudent to leave I Liheslaturan Guåhan to read I Maga'låhen Guåhan's 10 mind to determine his priorities. 11

I Liheslaturan Guåhan further finds that the authorization and awarding of tax credits diminishes *I Liheslatura*'s ability to most accurately estimate revenues every fiscal year which hampers the ability to prioritize funding for the education agencies and other departments and agencies of the government of Guam.

17 Therefore, *I Liheslaturan Guåhan* intends on enhancing the 18 requirements of *I Maga'låhen Guåhan* in producing and transmitting his 19 Executive Budget Request to *I Liheslatura* by mandating the delineation of 20 the appropriation amounts to the GDOE, the UOG, and the GCC and the 21 identification of tax credits, from Fiscal Years 2015 and so forth.

Section 2. Section 4107, Chapter 4, Title 5 of the Guam Code
Annotated is hereby *amended* to read:

24

"§ 4107. Governor's Recommendation.

(a) The Governor shall formulate the program and financial plan to
be recommended to the Legislature after considering the territorial agency
proposed program and financial plans, and other programs and alternatives

that he deems appropriate. The plan shall include his recommended goals and policies, recommended plans to implement the goals and policies, recommended budget for the succeeding fiscal year and recommended revenue measures to support the budget.

(b) The Governor shall present the proposed comprehensive 5 program and financial plan in a message to the Legislature not later than 6 7 January 31 prior to each fiscal year. If the Governor is in the first year of his first term or an additional non-consecutive term, then the message shall be 8 presented not later than April 8 of that same year. The message shall be 9 accompanied by a budget document which shall contain the Governor's 10 recommended goals, plans and appropriations. The budget document shall 11 be furnished each member of the Legislature and each department or agency 12 of the Government. The budget document shall contain the following 13 14 information:

15

16 17 (1) The coordinated program goals and objectives that the
 Governor recommends to guide the decisions on the proposed
 program plans and budget appropriations;

18 (2) The program and budget recommendations of the 19 Governor for the succeeding fiscal year which shall delineate the 20 program and budget recommendations of the Governor for the Guam 21 Department of Education, the University of Guam, and the Guam 22 Community College, among the other line and semi-autonomous 23 agencies of the government of Guam;

(3) A summary of the Territory's receipts in the last fiscal
year, a revised estimate for the current fiscal year, and an estimate for
the succeeding year;

(4) A summary of expenditures during the last fiscal year,
 those estimated for the current fiscal year and those recommended by
 the Governor for the succeeding fiscal year;

4

(5) Drafts of appropriation bills and revenue measures; and

5 (6) Any additional information which will facilitate 6 understanding of the Governor's proposed program and financial plan 7 by the Legislature and the public.

8 (c) After delivery of the Governor's message, the bills 9 incorporating his recommendations may be introduced in the Legislature in 10 accordance with the provisions of its Standing Rules."

Section 3. Section 7 of Public Law 31-76 is hereby *amended* to read
as follows:

"Section 7. Sections 4 and 6 of Public Law 30-37 are is hereby *repealed*."

15 Section 4. Section 6 of Public Law 30-37 is hereby *amended* to 16 read:

17 "Section 6. Inclusion in *I Maga'lahi's* Annual Budget Request. *I*18 Maga'lahen Guåhan shall, in each fiscal year's budget submission to *I*19 Liheslatura, account for the annual amount of tax credits, rebates, and
20 offsets used for the purposes stated in this Act. *I Maga'lahen Guåhan shall*21 not exceed the annual amount of tax credits, rebates, and offsets used for the
22 purposes stated in this Act, identified and authorized in each fiscal year's
23 General Appropriations Act."

24 Section 5. Section 5 of Public Law 30-37 is hereby *amended* to 25 read:

26 "Section 5. Report. The Guam Economic Development Authority
27 (GEDA) shall submit an annual quarterly report to I Maga 'lahen Guåhan, I

Liheslaturan Guåhan and the Office of Public Accountability detailing the 1 2 impact of this Act on the Business Privilege Taxes and a quarterly written 3 report to include a list of Lessor(s) utilizing, transferring, or assigning tax credits, by the amount of tax credits utilized, transferred, or assigned by the 4 5 Lessor(s), by the month the tax credit was utilized, transferred, or assigned by the Lessor(s), by the Lessor(s) business license number(s) and company 6 name(s), and if tax credits were transferred and/or assigned by the Lessor(s), 7 by tax credit recipient or recipients' business license number(s) and 8 company name(s); until the amount of the tax credit is fully exhausted. Both 9 quarterly reports shall be due no later than fifteen (15) days after the end of 10 each fiscal year quarter." 11

12

Section 6. Section 1107(g), Chapter 1, Title 11 of the Guam Code Annotated is hereby *amended* to read: 13

"(g) Shall submit an annual report by July 15th of each year detailing 14 all transactional information and amounts of any tax credits, rebates, 15 abatements and offsets used from July 1 of each preceding year through June 16 30 of the following year to the Office of Finance and Budget, the Speaker of 17 18 I Liheslaturan Guåhan and I Maga'låhen Guåhan. Such annual report shall detail the following: 19

For tax credits, a list of tax credit recipients' company 20 (1)name and business license number by the dollar amount of tax credits 21 requested, by the dollar amount of tax credits claimed and authorized 22 by the Department of Revenue and Taxation, by date of the letter 23 requesting the tax credit, by the date such letter was received by the 24 Guam Economic Development Authority, by the date such letter was 25 received by the Department of Revenue and Taxation, by the month 26 the tax credit was claimed, and by the public law and/or section in the 27

Guam Code Annotated from which the Department of Revenue and Taxation authorized such tax credit(s). The Department of Revenue and Taxation *shall* identify *all* tax credits transferred or assigned that were authorized pursuant to Public Law 30-37 as amended, in such annual report, by business license number, company name, and the business license and company name from which tax credits were transferred or assigned; and

8 (2) For rebates, abatements, and offsets, a list of tax credit 9 recipients' company name and business license number by the dollar 10 amount of tax rebates, abatements, and offsets authorized by the 11 Department of Revenue and Taxation, and by the public law and/or 12 section in the Guam Code Annotated from which the Department of 13 Revenue and Taxation authorized such tax rebates, abatements, and 14 offsets."

15 Section 7. Public Law 30-37 Tax Credit Reporting Requirements. 16 The Administrator of the GEDA *shall* submit a written report pursuant to the 17 detailed reporting requirements in Section 5 of Public Law 30-37 for the 18 following periods:

19 (a) June 30, 2009 through September 30, 2010;

(c)

20 (b) October 1, 2010 through September 30, 2011;

- 21
 - (d) October 1, 2012 through September 30, 2013;
- 23

24

22

(e) October 1, 2013 through September 30, 2013; and

October 1, 2011 through September 30, 2012;

(f) October 1, 2013 through December 31, 2013.

The written report required by this Section *shall* be submitted to the Speaker of *I Liheslaturan Guåhan no later than* thirty (30) days after the enactment of this Act. 1 Section 8. Annual Tax Credit Report. The Director of the 2 Department of Revenue and Taxation *shall* submit an annual tax credit 3 report pursuant to the detailed reporting requirements in Section 1107(g)(1) 4 and (2) of Chapter 1, Title 11 of the Guam Code Annotated, for the 5 following periods:

6

(a) July 1, 2009 through June 30, 2010;

7 (b) July 1, 2010 through June 30, 2011;

(c) July 1, 2011 through June 30, 2012;

9

8

(d) July 1, 2012 through June 30, 2013; and

10 (e) July 1, 2013 through December 31, 2013.

11 The annual tax credit report required by this Section *shall* be 12 submitted to the Speaker of *I Liheslaturan Guåhan no later than* thirty (30) 13 days after the enactment of this Act.

14 Section 9. Effective Date. This Act *shall* be effective upon
15 enactment.

16 Section 10. Severability. *If* any provision of this Act or its application 17 to any person or circumstance is held invalid, the invalidity *shall not* affect 18 other provisions or applications of this Act which can be given effect 19 without the invalid provision or application and to this end the provisions of 20 this Act is severable.